Assessing and Enhancing the Benefits of Farmers Markets for Small and Mid-Sized Farms and Communities

Summary Report: Farmers Markets and the Experiences of Market Managers in Washington State

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This research is part of the "Engines of the New Farm Economy: Assessing and Enhancing the Benefits of Farmers Markets" project led by Marcia Ostrom, Colleen Donovan, José García-Pabón, Jessica Goldberger and Vicki McCracken of Washington State University and the Washington State Farmers Market Action Team. The Agricultural Food Research Initiative of the National Institute of Food and Agriculture, USDA, Grant #2009-55618-05172, supported this project. For more information, please email mrostrom@wsu.edu or colleen.donovan@wsu.edu or visit http://smallfarms.wsu.edu/marketing/.

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Survey Overview

Farmers markets are one of the most visible cornerstones of farm-direct marketing today. Throughout the United States, the total number of farmers markets has increased dramatically. The USDA's directory now includes 8,144 farmers markets, growing 3.6% between 2012 and 2013 alone (USDA AMS Marketing Services Division 2013). Washington State has a rich variety of farmers markets, from the world-famous Pike Place Market founded in 1907 to new markets opening each year. As with national trends, our historical research found that the number of markets in Washington has grown significantly, quintupling in the last two decades (Figure 1).

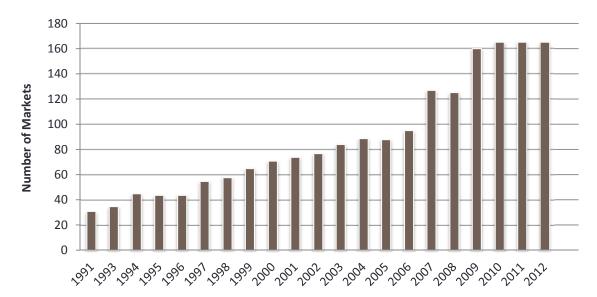


Figure 1. Annual Growth in Washington State Farmers Markets, 1991 to 2012

Despite the consistent growth of direct sales nationally and in Washington State, very little has been documented about the extent or characteristics of direct marketing as a long-term strategy for farm viability. And while there is a growing literature emphasizing the role of farmers markets in community and local food systems along with a proliferation of "how to" guides, very little data is available about farmers markets' performance and organizational characteristics. The purpose of our research, therefore, is to address this need by documenting the current capacity of Washington State farmers markets to generate income for farmers, improve the environment, and provide assets to communities; as well as to assess their long-term sustainability. Identifying and sharing the organizational and management strategies of successful market organizations is another key goal. In addition to the Farmers Market Manager Survey described in this report, our research project includes a survey of all farmer vendors, 14 Rapid Market Assessments, and several focus groups with farmers.¹

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¹ This research is part of the project "Engines of the New Farm Economy: Assessing and Enhancing the Benefits of Farmers Markets" led by M. Ostrom, C. Donovan, J. García-Pabón, J. Goldberger and V. McCracken of Washington

In 2010, a "Survey of Market Managers" was sent to a list of 169 unique farmers market locations in Washington State. Farmers markets were identified through multiple means including the "2010 Washington State Farmers Market Guide" published by the Washington State Farmers Market Association (WSFMA), the list of markets authorized to participate in the Farmers Market Nutrition Program, statewide networking with other market managers, the Washington State University (WSU) Small Farms Team, and WSU Extension, as well as local food directories and Web searches. Follow-up phone interviews were conducted in 2011 to supplement results and collect additional information.

In keeping with the WSFMA's "Roots Guidelines for Member Markets," we defined a "farmers market" as a place where at least five farmers per market day (on average) assemble on a recurring schedule to sell their farm products directly to consumers. For the purposes of this research, each unique market location was treated as one farmers market. Therefore, if a market was open on multiple days in the same location, it was treated as one farmers market. And if a market organization managed multiple markets in different locations, then each market location was treaded as one market.

In all, 127 unique farmers market locations are represented in the survey results. After removing the ineligibles and invalid addresses from the original list of farmers markets, we have an adjusted response rate of 78.5%. All data represents the 2009 market season. With such a high response rate, we believe that our survey is very representative of the diversity of farmers markets in Washington State. We did not find a response bias in terms of market size or geographic distribution; however, as anticipated, respondents were slightly more likely to be members of the WSFMA than non-respondents. Among respondents, 76% were member markets of the statewide farmers market association.

2 General Farmers Market Characteristics

Given the need to better understand the diversity of farmers markets in Washington State, our survey collected information on general characteristics such as where markets are located, their size, and how long the markets had been in operation. We also documented "the market season," including when markets open and close and the days of the week markets are in operation.

State University and the Washington State Farmers Market Action Team; USDA National Institute of Food and Agriculture, Agricultural Food Research Initiative, Grant #2009-55618-05172.

² The survey was administered by the WSU Social and Economic Sciences Research Center and consisted of two parts. The first part was a 70-question survey that was first mailed out on August 13, 2010. Recipients had an option to complete a hard copy or an online version. The second part of this survey was a phone interview. In partnership with the Washington State Farmers Market Association and Washington State Farmers Market Action Team, both parts of this survey were promoted heavily to managers.

³ The complete "Roots Guidelines for Member Markets" established by the Washington State Farmers Market Association (WSFMA) is available at www.wafarmersmarkets.com. It is also reprinted in the "Washington State Farmers Market Manual" (Appendix A) which is available at http://smallfarms.wsu.edu.

LOCATION OF FARMERS MARKETS THAT RESPONDED TO THE SURVEY

Farmers markets from 32 out of Washington's 39 counties were represented in the survey responses. Over a quarter (27%) of the market locations were in King County (Table 1). Over half (52%) of the markets were located in the northwestern region of Washington, which roughly corresponds with the Puget Sound and includes major metropolitan areas such as Seattle, Bellevue and Everett (Table 2). Only 27% of markets were located in non-metropolitan counties and nearly half (48%) of all markets were in counties in metropolitan areas with populations over 250,000 (Table 3).

Table 1. Number of Farmers Markets Responding by County

County	Number of Markets	Percentage	County	Number of Markets	Percentage
Adams	1	1	Klickitat	1	1
Asotin	1	1	Lewis	2	2
Benton	4	3	Okanogan	6	5
Chelan	4	3	Pend Oreille	1	1
Clallam	1	1	Pierce	9	7
Clark	2	2	San Juan	1	1
Columbia	1	1	Skagit	4	3
Cowlitz	3	2	Skamania	1	1
Douglas	1	1	Snohomish	9	7
Franklin	1	1	Spokane	6	5
Grant	3	2	Stevens	4	3
Island	5	4	Thurston	3	2
Jefferson	2	2	Wahkiakum	1	1
King	34	27	Whatcom	3	2
Kitsap	7	6	Whitman	1	1
Kittitas	2	2	Yakima	3	2
	-	-	Total	127	100

Table 2. Location of Responding Farmers Markets by Region

Region	Counties	Number of Markets	Percentage
Northwest	Clallam, Grays Harbor, Island, Jefferson, King, Kitsap, San Juan, Skagit, Snohomish, Whatcom	66	52
Southwest	Clark, Cowlitz, Lewis, Mason, Pacific, Pierce, Skamania, Thurston, Wahkiakum	21	17
Central	Benton, Chelan, Douglas, Kittitas, Klickitat, Okanogan, Yakima	21	17
Eastern	Adams, Asotin, Columbia, Ferry, Franklin, Garfield, Grant, Lincoln, Pend Oreille, Spokane, Walla Walla, Whitman	19	15
Total		127	100

Table 3. Location of Responding Farmers Markets by Urban-Rural Continuum⁴

Rural-Urba	n Continuum Code	Number of Markets	Percentage
O a vento vice	with population of 1 million or more	55	43
County in metro	with population of 250,000 to 1 million	6	5
area	with a population of fewer than 250,000	33	26
	with urban population of 20,000 or more, adjacent to a metro area	11	9
	with urban population of 20,000 or more, not adjacent to a metro area	1	1
Non-metro county	with urban population of 2,500-19,999, adjacent to a metro area	18	14
·	completely rural or less than 2,500 urban population, adjacent to metro area	2	2
	completely rural or less than 2,500 urban population, not adjacent to metro area	1	1
Total		127	100

SIZE OF FARMERS MARKETS IN WASHINGTON STATE

While there is no standardized way to categorize the size of a farmers market, the most common approach is to create size categories based on the number of vendors (Stephenson 2008, USDA AMS 2009). This raises the question of *which* vendors to count? In addition to farmer vendors, markets typically also have food processors, prepared food, and artisan or craft vendors (WSFMA 2010). There is also the question of *when* to count the vendors? Not all vendors who are part of a farmers market come to every market day, especially if they have products with a limited season (e.g., blueberries or cherries).

For this research, we chose to count all vendor types to be consistent with other research and because it captures the full footprint of a market's space needs, management demands, and potential sales. We chose to focus on the total number of vendors on a "typical market day" during the summer season as this is more likely to represent the market when it is at full capacity. Given the differences between regions in Washington, we assumed the markets were in a better position to determine what was "typical" and when it was "summer" in their communities.

We realize that the size of a farmers market is dynamic. These size categories are not meant to be definitive or deterministic, but rather provide a useful way to analyze and contrast the needs and capacities of markets.

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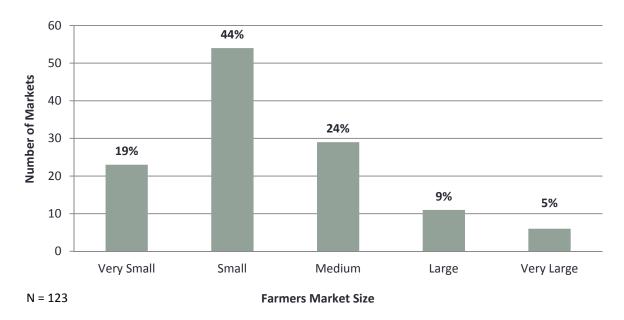
⁴ For more information about Rural Urban Continuum Codes, please see http://www.ers.usda.gov/data-products/rural-urban-continuum-codes.aspx#.UnqPEeIIhAg.

Table 4. Farmers Markets Categorized by Size*

Market Size Category	Number of Vendors on a Typical Market Day during the summer season	Number of Markets	Percentage
Very small	10 or less	23	19
Small	11 to 30	54	44
Medium	31 to 50	29	24
Large	51 to 100	11	9
Very large	101 and over	6	5
Total		123	100

^{*} If the market operated on more than one day in the <u>same</u> location, the vendor data represents the busier/larger market day.

Figure 2. Farmers Markets by Size Category



By the categories we defined, 63% of farmers markets were "small" or "very small," 24% were "medium," and 14% were "large" or "very large" (Table 4 and Figure 2). On average, farmers markets in Washington had 32 vendors (which would be a medium-sized market), with the number of vendors at each market on a typical day ranging from 3 to 200. If aggregated, the markets responding to our survey provided approximately 4,000 vendor opportunities on a typical market day during the summer season in 2009.

AGE OF FARMERS MARKETS IN WASHINGTON STATE

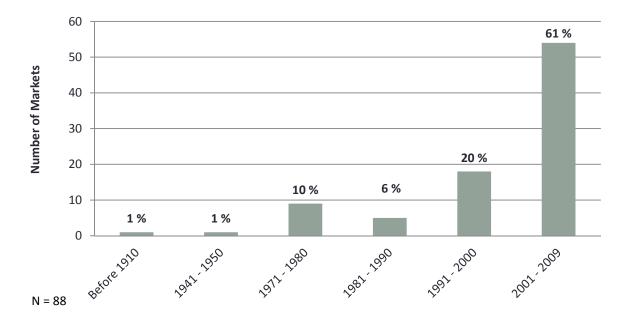
Over a third (39%) of the markets in our study were less than 5 years old and 38% were over 10 years old (Table 5). The age of a market, in combination with the manager's experience, can be an important factor in a market's success (Stephenson 2008). Most (61%) of the farmers markets in our study were started between 2001 and 2009 (Figure 3). This pattern is consistent

with the history of farmers markets and national trends (USDA AMS Marketing Services Division 2013, Brown 2001). Our study does not document the full history of farmers markets in Washington State because we did not collect data on the markets that closed prior to 2009.⁵

Table 5. Age of Farmers Markets

Age of Market ⁶	Number of Markets	Percentage
Under 5 years	34	39
5 to 9 years	20	23
10 to 19 years	18	20
20 years and over	16	18
Total	88	100

Figure 3. Farmers Markets by Decade Opened



MARKET DAYS

Over a third (37%) of all farmers markets were held on Saturday, making it the most common day for markets (Figure 4). The second most common day is Wednesday (17%) followed by Sunday (15%). Pike Place Market was the only farmers market open on Monday and it is also the only farmers market open seven days a week. The vast majority of markets (91%) are open one day per week in the same location (Table 6).

⁵ For a historical analysis (1994 to 2005) of farmers markets in Oregon, see Stephenson 2008.

⁶ These are the market age categories used by USDA's "National Farmers Market Manager Survey 2006" (May 2009): http://www.ams.usda.gov/AMSv1.0/getfile?dDocName=STELPRDC5077203.

37% 50 **Number of Markets** 40 17% 30 15% 15% 20 8% **7**% 10 1% 0 Monday Wednesday N = 143Tuesday Thursday Friday Saturday Sunday

Figure 4. Days of the Week Farmers Markets Operate

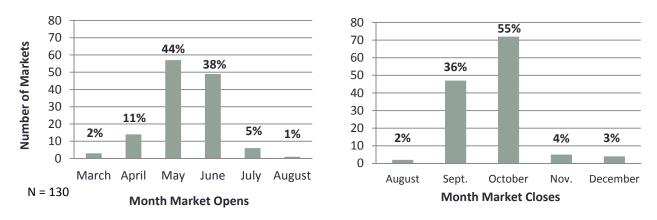
Table 6. Number of Days per Week Farmers Markets Operate

Days per Week	Number of Markets	Percentage
1 day per week	116	91
2 days per week	8	6
More than 2 days per week	3	2
Total	127	100

SEASONALITY

Seasonal farmers markets in Washington were open for an average of 21 weeks in 2009. Most markets (82%) open in either May or June and close in September or October (91%), meaning that the primary market season is from May to October (Figure 5). However, a small percentage of markets remained open into the winter months of November and December. In addition, our survey found five markets that operated year-round. These findings are in keeping with our observations of increasing experimentation with adding holiday and winter market days. These trends and other strategies to extend the market season will be important to track over time.

Figure 5. Month Farmers Markets Open and Close*



^{*} Figure 5 includes data for Market day 1 and Market day 2; it excludes year-round markets.

In terms of the general characteristics of farmers markets in Washington, we found significant numbers of markets across all regions of the state. Market respondents represented 32 of 39 Washington counties. As might be expected, markets were concentrated in King County and other metropolitan counties. The majority of the markets in the survey were small or very small (63%), with 30 or fewer vendors on a typical market day. Most markets were also relatively new, with over 60% having started up in the decade prior to the survey. Around 40% were in their first five years of operation. We found only three markets that were open three days a week or more in the same location, with over 90% open one day per week (most frequently a Saturday or Wednesday). Most markets operated seasonally for an average of 21 weeks. Most commonly, the market season started in May and ended in October; however, we found five markets that operated year-round and a range of opening and closing dates.

3 Farmers Market Vendors and Products

This section examines survey results from questions about the types of vendors at farmers markets and the products they sell. For the purposes of this survey, we used the vendor categories defined in the Washington State Farmers Market Association's "Roots Guidelines for Member Markets" (Figure 6). For easier reference we will refer to both the categories of "farmer" and "farmer-processor" in Figure 6 as "farmer vendors." Farmers markets usually have policies about what kinds of vendors they allow into their market. Some markets do not allow resellers. Some choose to limit the number of prepared food and craft vendors. Each market creates its own, often dynamic, "vendor mix" depending on its mission, management, shopper base, and the availability of vendors.

Figure 6. Vendor Definitions from the WSFMA "Roots Guidelines for Member Markets"

Farmers and Farmer-Processors: Someone who raises what they sell on their own land (may be rented) in WA; including farmers who process what they raise or have their products processed; also includes seafood, wine from Washington AVA [American Viticultural Area], flowers and ornamentals.

Food Processors: Someone who sells what they have personally prepared or processed, but did not raise ingredients themselves.

Resellers: Someone who buys produce from other farmers and brings to sell at farmers market.

Prepared Food Vendors: Someone who sells freshly made foods ready for immediate consumption.

Artisans/Crafters: Someone who creates with their own hands the products they offer for sale.

(WSFMA 2010)

VENDOR MIX

Collectively, 118 farmers markets reported a total of 6,328 vendor stalls in Washington State (Table 7). And while this does not represent the total number of unique vendors, it does suggest the scale of sales, marketing and other entrepreneurial opportunities that farmers markets create every year. In the aggregate, farmer vendors represent 43% of the vendor stalls in the state. By market, the proportion of the total vendor mix represented by farmer vendors

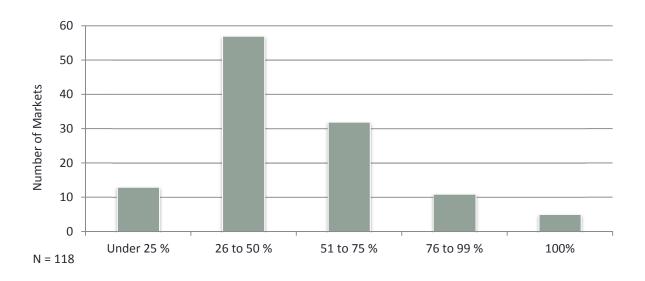
varied from under 25% to 100% (Figure 7). Most farmers markets (48%) had between 26 to 50% farmer vendors and a small number (4%) of markets had exclusively farmer vendors (Figure 7).

Table 7. Aggregated Vendor Mix at Farmers Markets⁷

Types of Vendors	Total Number of Vendors (all markets)	Percentage
Farmers	2,699	43
Artisans/crafters	2,003	32
Food processors	691	11
Prepared food vendors	498	8
Resellers	52	1
Other vendors (e.g., non-profit organizations)	385	6
All Vendors	6,328	101*
N = 118		

^{*} Does not total 100 due to rounding errors.

Figure 7. Percentage of Farmer Vendors per Market



RESELLING PRODUCTS PRODUCED BY OTHER FARMERS

Resellers are the smallest percentage of vendors at farmers markets in Washington (Table 7). "Reselling" products grown by other farmers is allowed within the WSFMA Roots Guidelines as long as certain criteria are met (e.g., not buying from wholesalers, product must be grown in Washington State, there is lack of availability from farmers, pre-approval, labeling and signage)

⁷ This data represents the aggregation of all vendor slots at responding markets. It does not represent the unique number of individual vendors participating in markets as many vendors sell at multiple markets.

(WSFMA 2010). Of course, markets that do not belong to the WSFMA may follow entirely different sets of guidelines and practices.

Survey results suggest that nearly half (48%) of farmers markets allow farmer vendors to sell other farmers' products (N = 89). For those markets that allow reselling, the reasons or conditions reported for allowing reselling were (in order of frequency):

- There is a need for product in market;
- There is an agreement between farmers;
- Manager makes an exception on a case by case basis;
- There is proper signage; and/or
- Resellers' product is grown locally or in Washington State.

GEOGRAPHIC PREFERENCE POLICIES

Fifty-eight percent of farmers markets reported prioritizing farmer vendors from a certain geographic region. Figure 8 shows the specific responses that were provided when this subset of respondents was questioned more specifically about their geographical preferences using an open-ended question.

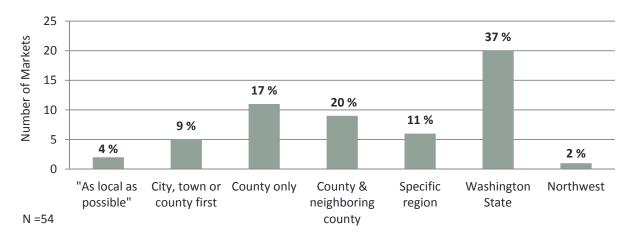


Figure 8. Farmers Markets' Geographic Preferences for Farmer Vendors

"Washington State" was the most common (37%) geographic preference named and only 2% of respondents named a broader scale beyond the state boundaries (i.e., the Northwest). This is consistent with the WSFMA's Roots Guidelines that require all farm products to be grown and produced in Washington State or bordering counties (WSFMA 2010). However, most markets (61%) prioritized farmer vendors from a scale smaller than the state: 37% of markets named the county and/or neighboring counties as their geographic preference for accepting farmer vendors. Just over 11% named specific regions that were defined by the physical geography (e.g., a peninsula, island) or sub-regions such as "the south sound" or "western Washington." In one case, an actual road was named as the boundary. Thirteen percent named their specific city, town, or county or made more qualitative statements such as "as local as possible."

IMMIGRANT AND MINORITY FARMERS

We were interested in learning more about the different types of farmers who sell at farmers markets. As such, we asked survey participants to describe the diversity of their vendors. We also asked if their markets had specific strategies for supporting and communicating with vendors with diverse cultural and linguistic backgrounds.

Most farmers markets (82%) reported having vendors who were either immigrants or minorities (N = 91). Among those markets with immigrant or minority vendors, Latino/Hispanic farmers and Hmong farmers were the most common (Table 8). However, there was also a wide range of "other" immigrant and minority farmers, including vendors described as: African, African American, Chinese, East Indian, Eastern European, Filipino, German, Indian, Japanese, Korean, Native American, Pacific Islander, Polish, Ukrainian and Vietnamese.

Farmer Ethnicity	Total number of vendors (not unique)	Average number per market
Latino or Hispanic	212	3
Hmong	270	4
Other	93	1
Total Markets	72	

Of those markets with immigrant or minority vendors, 82% reported having vendors who were not fluent in English. When asked how market managers communicated with non-English speakers, the most common responses were:

- The vendor's children or another relative translates (59%);
- By simplifying communication and using sign language (34%); and
- Relying on other vendors to translate (20%).

Only 13% of these markets had bilingual staff or volunteers available to interpret. Several managers noted that communication with non-English speaking vendors could be challenging and stressed the need for patience. Approximately 45% of these respondents said their markets offered specific types of support to immigrant or minority farmers such as training, information, interpretation and/or translation. One group of markets held a separate vendor meeting with interpreters for their Hmong farmers.

PRODUCTS AVAILABLE AT FARMERS MARKETS

A wide range of products was commonly available at most markets, with over half offering baked goods, cut flowers, nursery plants, processed foods, eggs, meats, dairy and seafood in addition to fruits and vegetables (Figure 9). Most respondents also listed additional products that were desired or products that were in short supply at their market, including fruit, meat, dairy and seafood. When questioned specifically about organic products, 13% of respondents said their markets prioritized farmer vendors who sold certified or exempted organic products.

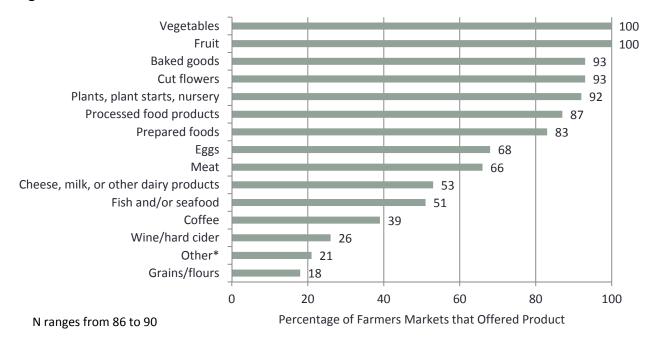


Figure 9. Products Offered at Farmers Markets

We asked respondents to identify specific fruits and vegetables that they would like to offer at their market in the future or would like to have in greater supply. The top three products listed were all fruit:

- **Berries**, including strawberries, blueberries, raspberries, blackberries, marionberries, goji berry, and huckleberries;
- Stone fruit, including peaches, cherries, nectarines, plums and apricots; and
- Apples and pears.

These products were followed (in order of frequency) by melons, tomatoes and peppers, figs and kiwi, mushrooms and broccoli. In addition, ten respondents expressed a desire for more produce in the market earlier and/or later in the season.

Respondents were also asked to list other products (besides fruits and vegetables) that they would like to offer or increase the amount offered at their market. The top three other types of products were:

- Meat, including beef, grass-fed beef, poultry (chicken, turkey, duck), rabbit and charcuterie;
- Dairy, including cheese, milk, cream, butter, and ice cream; and
- Seafood, including fresh fish and shellfish.

These products were followed (in order of frequency) by value-added products (e.g., canned goods, pickles, jams and jellies), eggs, grains (especially local grains), prepared foods, and wine, beer and hard cider.

^{*} Honey was the most frequently cited "other" product.

Overall, Washington markets were found to be quite diverse in terms of their vendor characteristics, their vendor mix, and the types of products sold. However, some common themes emerged: most markets had a mix of farmer vendors and other types of vendors, under half of markets allowed reselling, and 82% of markets had vendors who were either immigrants or minorities. When all markets were combined, farmer vendors were the most common type of vendor, although this was not necessarily true for individual markets. More than half (58%) of the markets prioritized vendors with products from within a specific geographic area. Only a minority of respondents said their markets prioritized vendors with organic products. Lastly, fruits and vegetables were present at all markets, followed closely by cut flowers and baked goods. Other items, such as eggs, meats, dairy products, and grains, were not available at all markets.

4 Farmers Market Sales, Customers and Business Development

This section examines the total, annual farmers market sales, market shoppers, market competition, and the role of farmers markets in incubating new businesses. We also explore the impact of the recent economic downturn on farmers markets and use of new point of sale (POS) technologies to accept credit and/or debit cards at farmers markets.

FARMERS MARKET SALES

Farmers market sales are the total of all purchases that shoppers make from vendors. Farmers market organizers often collect sales data from vendors and use them as a measure of the market's economic impact and overall performance. However, there is no standardized method for collecting or tracking vendor sales. Independent farmers market organizations have a range of philosophies and practices regarding the collection of sales data. Likewise, vendors have varying opinions and practices regarding sharing sales data. And, as vendors are independent businesses, their revenue amounts are proprietary information. As a result market sales data are based on figures informally reported by vendors to managers or estimated by managers. Further, because vendors have many disincentives to sharing the full value of their sales, the figures reported may not reflect the actual extent of a farmers market's sales. This is an important consideration when doing research on farmers markets.

Just over 70% of the market representatives who responded to our survey were able or willing to provide their market's vendor sales data. Among the 88 unique farmers market locations that reported their total sales for the 2009 season in our survey, the average was \$347,941 (Table 9). The median was \$137,773. The total sales reported per market ranged widely from \$1,000 to \$5,000,000. The combined farmers market sales for the 88 responding markets were \$30,618,836 (Table 9). The sales of the top ten markets alone account for 58% of this total; these top ten markets were located in five different counties.

⁸ A recent USDA Food and Nutrition Services study found that nationally only 20% of farmers markets require producers to report sales (Dixit-Joshi, et al. 2013, 29). The fact that so many Washington State farmers markets collect sales data is a significant asset to research on direct marketing.

Figure 10 further shows the unbalanced distribution of sales by market. Table 10 and Figure 11 show the distribution of markets by grouping sales into categories. Table 11 includes the average, median and range of sales relative to market size. Despite the economic downturn in 2009, over half (52%) of farmers markets reported that their total market sales were higher in comparison with the past five years (Table 12).

Vendor sales data for Pike Place Market's daystalls is not included in Table 9, Table 10 and Table 11, Figure 10, and Figure 11. In accordance with the Licata-Hildt Agreement, sales data cannot be collected from farmer or crafter daystalls.

Table 9. Total Annual Market Sales per Farmers Market

Sales per Market	Amount (\$)
Average	347,941
Median	137,773
Mode	25,000
Minimum	1,000
Maximum	5,000,000
Total for all Farmers Markets that responded to survey (N = 88)	30,618,836

Figure 10. Distribution of Farmers Market Sales by Market

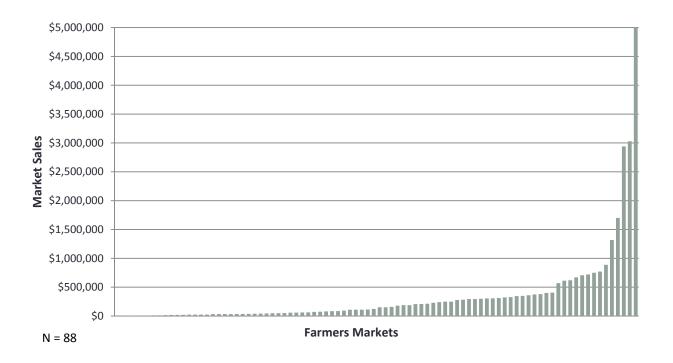


Table 10. Farmers Markets by Total Annual Market Sales*

Sales Category	Number of Markets	Percentage
\$5,000 or less	3	3
\$5,001 to \$25,000	13	15
\$25,001 to \$100,000	23	26
\$100,001 to \$250,000	18	20
\$250,001 to \$500,000	17	19
Over \$500,000	14	16
Total	88	100

^{*}Data includes all market days per unique farmers market location.

Figure 11. Farmers Markets by Total Annual Sales



Table 11. Total Annual Sales per Farmers Market by Market Size

Market Size, by number of vendors on a typical day	Average Total Sales (\$)	Median Total; Sales (\$)	Range	of Sa	les (\$)	N
Very small (10 or less)	14,911	9,750	1,000	to	41,831	10
Small (11 - 30)	93,335	61,126	11,966	to	313,960	42
Medium (31 - 50)	390,397	328,379	109,649	to	1,319,090	25
Large (51 - 100)	1,233,304	612,686	295,000	to	3,028,249	7
Very large (Over 100)	2,039,158	1,224,788	707,057	to	5,000,000	4

Table 12. Average Farmer Vendor Sales Compared to Past Five Years

Compared with the past five years, would you say your average farmer vendor sales in 2009 were lower, the same, or higher?	Number of Markets	Percentage
Lower sales	18	15
Same sales	18	15
Higher sales	62	52
Don't know or not applicable	22	18
Total	99	100

CREDIT AND DEBIT CARD SALES

In the 2009 market season, farmers markets were experimenting with offering credit and debit card purchasing options as a way to increase their sales. At that time, we found that thirty-one percent of farmers markets reported that they were equipped to accept credit and/or debit cards. For these markets, as shown in Table 13, the reported impact on market sales ranged from small increases in sales (42%) to large increases in sales (35%).

Since the survey period, there has been significant growth in this arena. Wireless Point-of-Sales technology and smartphone apps offer new ways for farmers markets (and vendors) to accept credit and debit cards. According to the latest information available from the WSFMA, 53% of its member markets accepted credit and/or debit cards in 2012 (Donovan 2013).

Table 13. Impact of Accepting Credit and/or Debit Cards on Farmers Market Sales

How has accepting credit/debit affected market sales?	Number of Markets	Percentage
Decrease in sales	0	0
No increase in sales	1	4
Small increase in sales	11	42
Moderate increase in sales	5	19
Large increase in sales	9	35
Total	26	100

MARKET SHOPPERS

Promoting the market and attracting shoppers is a core function of farmers market organizations. Without shoppers, it is difficult to recruit vendors. (And, likewise, without vendors it is difficult to attract shoppers.) We asked respondents to estimate the number of shoppers at their market on a typical market day during the summer season (Table 14) and for the full season (Table 15). Some markets had systematic ways of estimating shoppers through periodic counts, while other market estimates were more informal. Note that in all cases the number of shoppers refers to "shopper visits" and not unique, individual shoppers.

Table 14. Shoppers on Typical Market Day in Summer Season

Shoppers Visits per Market	Number of Markets	Percentage
Under 1,000	64	59
1,001 to 2,500	29	27
2,501 to 5,000	10	9
Over 5,000	5	5
Total	108	100

Table 15. Total Shoppers Visits for the 2009 Season

Shopper Visits per Market	Number of Markets	Percentage
Under 2,500	19	20
2,501 to 5,000	10	11
5,001 to 10,000	11	12
10,001 to 25,000	22	23
25,001 to 50,000	16	17
50,001 to 100,000	7	7
Over 100,000	10	11
Total	95	100

The total number of reported shopper visits at farmers markets for the 2009 season is 7,953,852 -- more than the population of the entire state. This number excludes Pike Place Market, a unique kind of market, which estimated 2.5 million shopper visits to their farmers and crafters for the year. If Pike Place Market is included, then the total number of shopper visits to farmers markets in 2009 rises to 10,453,852.

Perceived Competition from Other Outlets

To try to understand the nature of competition faced by farmers markets, our survey asked respondents to consider the impact of other types of retail outlets on their farmers market sales (Table 16). Perceptions about the sources of competition were mixed. In general, the most significant competition for sales was viewed as coming from other farmers markets and supermarkets or supercenters. In contrast, Community Supported Agriculture (CSA), community or home gardens, and food co-ops/natural food stores were seen as enhancing more than hurting farmers market sales.

⁹ Pike Place Market in downtown Seattle is the oldest farmers market in Washington and one of the largest tourist attractions in the Pacific Northwest. This is a permanent, indoor market that is open 7 days a week, 362 days a year, as part of a larger historic Public Market Center that includes restaurant, retail and service businesses. Within Pike Place Market, they operate a distinct, seasonal "farmer-only" street market on the cobblestones that we treated as a separate market.

Table 16. Perceived Impact of Other Retail Outlets on Farmers Market Sales

Retail Outlet	Hurts sales (%)	No impact on sales (%)	Helps sales (%)	N
Other farmers markets	28	46	20	96
Supermarkets or supercenters	23	70	6	94
Community Supported Agriculture (CSA)	19	45	36	94
Farm stands or U-pick operations	18	69	13	94
Food co-ops or natural food stores	14	58	28	96
Community or home gardens	13	56	31	93

VENDOR BUSINESS INCUBATION

Beyond the direct impacts of vendor sales, another potential economic impact of farmers markets is their role in incubating new businesses (Gillespie, et al. 2007). Eighty-two percent of survey respondents affirmed that their market vendors had developed or expanded their food, farm, craft product, or business beyond the farmers market within the past three years.

When asked to specify the ways their markets had helped to expand or incubate vendor businesses, the most common responses provided were: opening a "brick and mortar" storefront, opening a restaurant, or starting a farm stand. These were followed in frequency by selling online; selling to grocery stores, co-ops, restaurants, or wholesale distributors; and starting a CSA.

Excerpts from the comments provided by respondents are illustrative of the specific kinds of business development trajectories that have been catalyzed from selling at farmers markets:

I have an orchardist who ... expanded his number of varieties of tree fruit. Some food processors opened their own restaurants after they had set up for several years at the farmers market ... I had a pasta maker who ... converted his garage into a commercial kitchen and just last year bought a restaurant ... There was a potter ... who started with us less than a year ago in the winter. He was so well received that he started his own business on eBay.

[A soup vendor] uses local ingredients and now they have two storefronts ... [A] restaurant opened a second location based on popularity from the ... market. Two farmers have expanded into a processing kitchen on their farm to sell longer into the season after the main growing season ... A goat cheese vendor has outgrown our markets except for occasional visits. They boosted their retail sales so much they don't have enough product for the market. [One farmer] doubled their CSA business based on contacts made at the market.

Mostly farmers have started CSA boxes and started delivering directly to their customers. Also local restaurants are buying some of their vegetables, not just at the farmers market, but during the rest of the year. And there are some Internet businesses that have happened, and some of the craft people have been able to commission some of their crafts into the gift stores, etc. Some of the craft people and also some farmers have started some Internet sites and businesses.

In summarizing the findings, total market sales for 2009 varied dramatically among farmers markets. At the extremes, there were 14 farmers markets reporting annual sales over \$500,000 and nearly 20 with annual sales under \$25,000. Average annual sales among farmers markets surveyed were \$347,941 and the median was \$137,773. Washington State farmers markets were a huge draw for shoppers with several markets drawing over 5,000 shoppers on a typical market day. Most farmers markets that had developed the capacity to accept credit and/or debit cards saw at least some increase in sales. When asked about their sources of competition, respondents most readily identified other farmers markets and supermarkets, while CSAs and food co-ops/natural food stores enhanced sales. Finally, farmers markets were reported to be valuable incubators of vendors' businesses.

6 Organizational Structure of Farmers Markets

This section examines the ways farmers market organizations are incorporated, their organizational management tools and strategies, organizational revenue and expenses, and issues associated with market siting or location. These questions are particularly of interest in terms of determining what program and policy support is needed to sustain farmers markets (Stephenson 2008) and what models seem to work best in particular communities and contexts.

ORGANIZATIONAL INCORPORATION OF FARMERS MARKETS

Tables 17-19 document the various ways that farmers markets are incorporated. Most markets (74%) were formally organized as a non-profit or as a project of another non-profit. Among non-profits, 44% were incorporated with the State of Washington and 50% had a federally tax-exempt 501c status (primarily 501c3). Fourteen percent of markets were incorporated as a business or operated as a project of another business. Among the markets that were incorporated as businesses, most (40%) were sole proprietorships. Lastly, 9% of markets were operated as a project or department of a government entity. The later may include being run by a City, a department such as Parks and Recreation, or having the market incorporated as a Public Development Authority.

Table 17. Organizational Incorporation of Farmers Markets

Organizational Incorporation	Number of Markets	Percentage
Non-profit	69	57
Project of a non-profit	20	17
Business	15	12
Project of a business	2	2
Project of government department or agency	11	9
Other	4	3
Total	121	100

Table 18. Types of Non-Profit Incorporation among Farmers Markets

Types of Non-Profit Organizations	Number of Markets	Percentage
Incorporated in the State of Washington only	31	44
Federal 501(c)3	24	34
Federal with another 501(c) tax status (e.g., 501c4 or 501c6)	11	16
Other non-profit	4	6
Total	70	100

Table 19. Types of Business Incorporation among Farmers Markets

Types of Businesses	Number of Markets	Percentage
Sole proprietorship	6	40
S-corporation	3	20
LLC	3	20
Other	3	20
Total	15	100

ORGANIZATIONAL MANAGEMENT TOOLS

A market's organizational structure and use of management tools vary in accordance with the markets' needs and size (Stephenson 2008). In our survey results, over 95% of markets said they had vendor rules and guidelines and 75% had market by-laws (Table 20). Almost two-thirds of farmers markets had a board of directors. The vast majority (72%) of farmers markets with a board of directors were non-profit organizations or projects of non-profit organizations. However, over a quarter (26%) of markets that were incorporated as businesses or projects of businesses or run by a government entity also had boards of directors.

Table 20. Organizational Tools Used by Farmers Markets

Organizational Tool	Percentage of Markets that are Using Tool	N
Vendor rules/guidelines/policies or a vendor handbook	95	92
Vendor application form	93	92
Vendor sales report form	76	92
Market by-laws	75	91
Board of Directors	64	92
Professional accountant/bookkeeper	58	89
Market vendor memberships	47	89
Business plan	35	83
Strategic plan	30	82
Community memberships	27	86

SINGLE-MARKET AND MULTI-MARKET ORGANIZATIONS

Nearly two-thirds (65%) of farmers markets in Washington are managed by "single-market" entities, meaning that the organizing non-profit, business or government-affiliated program manages just that one market. Over one-third (35%) of farmers markets are managed by one of fourteen "multi-market organizations." These organizations managed from two to seven unique farmers market locations.

FARMERS MARKETS' ORGANIZATIONAL REVENUE

In contrast to the market or vendor sales, "organizational revenue" refers to the operating funds that the market organizers raise for its management, administrative functions, and any additional programming it might provide to vendors or the community. Markets raise operating revenue through a variety of means, usually including sources listed in Figure 12. The amount of organizational revenue reported by farmers markets in this study ranged widely, from under \$1,000 (4%) to over \$100,000 (9%) (Table 21). Just under a third (31%) were in the \$5,001 to \$25,000 category and just over a third were in the \$25,001 to \$100,000 range. The average reported revenue per market was \$48,342 and the median was \$15,255. Table 22 breaks the market revenue down by the most important sources. Fees from vendors, such as stall, application, and membership fees, were by far the most common means of raising market revenue. Markets also successfully secured a variety of grants, donations, sponsorships, and inkind support. Table 23 shows that 75% of markets were supported by volunteers.

Figure 12. Typical Farmers Market Revenue and Expenses

Revenue

Stall, membership and service fees from vendors

Sponsorships

Fundraising events and other donations

Grants

Expenses

Staffing and professional services

Market promotions

Rents, utilities and equipment

Permits, licensing

Insurance

Table 21. Organizational Revenue per Farmers Market Location

Revenue category	Number of Markets	Percentage
Under \$1,000	3	4
\$1,000 to \$5,000	16	22
\$5,001 to \$25,000	23	31
\$25,001 to \$100,000	25	34
Over \$100,000	7	9
Total	74	100

Table 22. Sources of Farmers Market Revenue by Highest Dollar Value

Source of Revenue	First Highest	Second Highest	Third Highest
Vendor stall fees, market application or membership fees	59	6	0
Grants	2	18	6
Donations	2	4	12
Sponsorships	1	11	4
Other*	2	7	5
N = 66			

^{* &}quot;Other" included market merchandising, fundraising events, additional vendors services and equipment rental.

Table 23. Additional Sources of Support for Farmers Markets

Source of Support Received	Percentage of Markets that Received Support
Volunteer labor	75
Reduced or free rent	63
Other grants	41
Reduced or free advertising	37
Reduced permit cost from local government	22
Hotel/motel tax grants	10
Other	5
N ranges from 81 to 85	

VENDOR FEES

As the farmers markets' primary "customer," vendors pay for booth space and other services (e.g. market promotion, token programs, security). We investigated the different ways that markets collected fees from vendors and to what degree this revenue was sufficient to cover all of the costs of doing business for the farmers market. We also looked at the ways market organizations were garnering the additional financial and in-kind resources needed to operate.

Table 24. Vendor Stall, Application/Membership Fees as Percentage of Farmers Market Revenue

Percentage of Market Revenue from Vendor Stall Fees, Market Application or Membership Fee	Number of Markets	Percentage
Under 25%	4	6
26 to 50%	8	12
51 to 75%	15	22
76 to 99%	24	35
100%	18	25
Total	69	100

Table 25. Methods Farmers Markets Use to Charge Vendors for Stall Space

Methods of Charging*	Percentage of Markets Using Method
Flat rate fee	87
Membership or application fee	40
Percent of sales	38
Did not charge vendors	3
Other	3
N's range from 119 to 123	

^{*} Respondents could check more than one method.

Table 26. Combinations of Vendor Charges at Farmers Markets

Vendor Fee	Number of Markets	Percentage
Flat fee	30	27
Flat fee (variable)	14	13
Flat fee and percentage of sales	4	4
Flat fee or percentage of sales	10	9
Flat or flat variable fee plus application, membership, registration, or other one-time market fee	27	24
Percentage of sales plus application or membership fee	8	7
Combination of flat fee and/or percentage of sales and/or membership fee	19	17
Total	112	100

Approximately 42% of markets charged vendors an annual membership, application, registration, permit or other one-time market fee. These fees ranged from \$10 to \$100 and the average amount charged was \$32.00.

FARMERS MARKETS' ORGANIZATIONAL EXPENSES

The variety and amount of expenses incurred by organizations operating a farmers market in Washington State are often difficult to recognize and quantify (Figure 12). The total expenses reported on our survey for each market were highly varied, from under \$1,000 (11%) to over \$100,000 (9%)(Table 27). On average, Washington markets had operating expenses of \$44,837 and the median was \$10,812.

The most significant operating expense for most markets was personnel, followed by marketing and promotion (Table 28). Table 29 examines personnel and staff expenses as a proportion of each market's total expenses. We found that a quarter of the markets' personnel was zero percent of their budget, implying that they had no paid staff. For another 37% of markets, these costs only constituted 50% or less of their operating expenses. For the remaining 37% of markets, personnel and staff costs were more than 50% of their expense budget. The variation

in funding spent on marketing, promotion and special events was striking, with 32% spending less than \$1,000 a year, while 13% spent \$10,000 or more annually (Table 30). Four percent of markets had annual marketing budgets over \$25,000.

Table 27. Organizational Expenses per Farmers Market Location

Revenue category	Number of Markets	Percentage
Under \$1,000	9	11
\$1,000 to \$5,000	19	24
\$5,001 to \$25,000	27	34
\$25,001 to \$100,000	17	22
Over \$100,000	7	9
Total	79	100

Table 28. Farmers Market Expenses by Highest Dollar Value

Expenses	First Highest	Second Highest	Third Highest
Personnel/staff	38	11	2
Marketing, promotion, special events	17	33	10
Rent, permits/licensing, insurance	8	12	12
Equipment	2	4	6
Office, software, postage	2	1	13
Fee to fiscal sponsor	0	0	3
Other*	4	3	13
Total	71	64	59

^{*} The most common "other" expenses were music at the market and professional services.

Table 29. Personnel/Staff Expenses as Percentage of Total Expenses

Amount	Number of Markets	Percentage
Zero*	19	25
1 to 25%	7	9
26 to 50%	21	28
51 to 75%	24	32
76 to 99%	4	5
Total	75	100

^{*} Zero implies that there were no paid staff.

Table 30. Marketing, Promotion and Special Event Expenses Per Market

Amount	Number of Markets	Percentage
Zero	4	5
\$1 to \$1,000	20	27
\$1,001 to \$5,000	32	43
\$5,001 to \$10,000	9	12
\$10,001 to \$25,000	7	9
Over \$25,000	3	4
Total	75	100

BALANCE OF FARMERS MARKET REVENUE AND EXPENSES

This section examines the balance of operating revenues and expenses among Washington farmers markets, an important aspect of long-term financial stability. Table 31 shows that, according to the numbers reported on the survey, the majority (79%) of markets were breaking even or coming out ahead with their revenue generated relative to their costs. However, fifteen markets (21%) appeared to have insufficient revenue to cover their expenses. When asked about the long-term economic sustainability of their markets in a different question, 86% of respondents were positive, 3% answered negatively and 11% were uncertain (Table 32).

Table 31. Difference between Reported Farmers Market Revenue and Expenses

Balance	Number of Markets	Percentage
Negative number (in the red)	15	21
Even (break-even)	3	4
Positive (in the black)	53	75
Total	71	100

Table 32. Future Economic Outlook for Farmers Markets

Do you think your market will be able to economically sustain itself over the next 5 years?	Number of Markets	Percentage
Yes	84	86
No	3	3
Don't know	11	11
Total	98	100

RELATIONSHIP BETWEEN FARMERS MARKET SALES AND REVENUE

There is often an assumption that farmers markets with greater vendor sales will also have greater revenue for their operational budget. Given the variety of ways that markets charge vendors for stall space, membership and other services, it is important to look more closely at this assumption. For the 63 markets that reported both revenue and total sales on our survey,

their total market revenue, on average, was 14% of their reported sales. Figure 13 shows a linear relationship between increasing sales and the organizational revenue generated for the market. However, for each individual market, there is a great deal of variation in the proportion of revenue generated relative to sales. Markets with similar amounts of sales may differ substantially in the amount of revenue available to meet operating expenses.

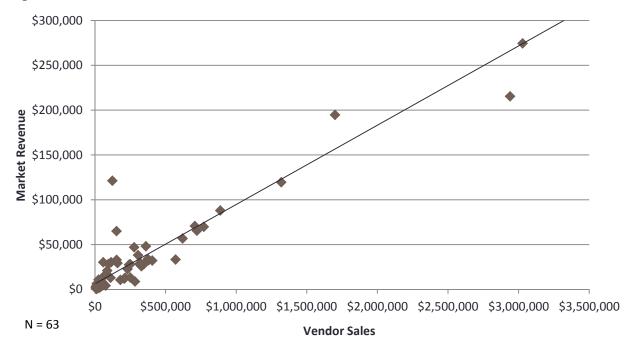


Figure 13. Farmers Market Revenue relative to Total Vendor Sales

FARMERS MARKET SITES

Information was gathered on the kinds of sites used by farmers markets, ranging from parking lots and streets to public parks, churches, and other privately owned properties. We also asked about who owned the site, the costs to use the site, the permitting and regulations encountered, and the long-term security or permanence of the site. Table 33 shows that the most common types of locations were parking lots (39%), streets (22%), and parks (16%). Correspondingly, two-thirds of sites were owned by government entities (Figure 14).

Type of Market Site	Number of Markets	Percentage
Parking lot	36	39
Street	20	22
Park	15	16
Plaza	7	8
Other*	15	16
Total	93	100

^{* &}quot;Other" included farms, permanent structures, schools and vacant lots.

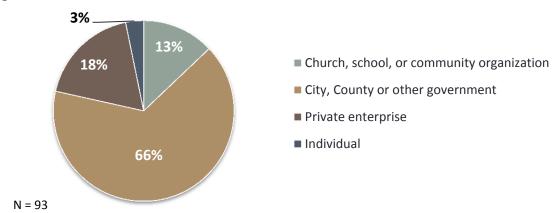


Figure 14. Owners of Farmers Market Sites

Perhaps indicative of the frequent reliance on publicly owned sites, 71% of markets reported that they paid no rent. ¹⁰ Of the markets that did pay rent, 48% paid by year with rents ranging from \$50 to \$100,000 (Table 34). While many markets were not charged rent, 60% of markets were required to get a combination of permits, fees and licenses (Table 35), including a right of way permit, farmers market right of way use permit, event permit, street closure permit, parks department permit, fire department permit, general business license and city-specific business license. In addition, markets described needing to secure approval or a written agreement from a range of agencies including the board of a Park District, City Council/Town Council for either the market site and/or use of a parking lot.

The long-term availability of the market site was reported as poor by only 13% of respondents (Table 36). However, over two-thirds (68%) of farmers markets that were 10 or more years old have had to move at least once. On average, markets 10 years or older had moved 2.2 times. This includes one market that moved nine times (Table 37). The farmers market location was also mentioned in market goals (Table 38) and challenges (Table 41).

Table 34. Rent Paid for Farmers Market Site

Payment term	Average (\$)	Minimum (\$)	Maximum (\$)
Week	138	15	350
Month	500	500	500
Season	582	25	2,000
Year	10,080	50	100,000
N = 25			

27

 $^{^{10}}$ This includes one market that reported paying \$1.00 per year for rent.

Table 35. Terms, Conditions or Permits Required to Use Farmers Market Site

What were the terms/conditions or permits required to use your market site in 2009?	Percentage of Markets
Key Themes Permits, fees and licenses required by the County, Health Department and/or City	60
The market had to provide proof of liability insurance	18
Markets were required to pick up litter, garbage	10
N = 78 Some respondents described multiple terms/conditions or required permits.	

Table 36. Long-Term Availability of Farmers Market Site

Site Characteristic	Poor 1	2	3	4	Excellent 5
Long-term availability of farmers market site	9%	4%	12%	19%	55%
N = 89					

Table 37. Number of Times Farmers Markets 10 years or Older Changed Location

Number of times farmers market changed location (for markets 10 years or older)	Number of Markets	Percentage
0	10	32
1	5	16
2 to 4	10	32
5 or more	6	19
Total	31	100

LONG-TERM GOALS AND CHALLENGES FACING THE MARKET ORGANIZATION

This section examines the responses of the market representatives to a set of questions that asked about their market's long-term goals and their most significant challenges. When asked about their long-term aspirations in an open-ended question, market representatives expressed a wide variety of goals and a strong sense of service.

The most frequent themes, as listed in Table 38 below, included organizational development goals that would enhance financial and personnel management; improve vendor recruitment, quality, and sales; and increase community engagement with the market. Other goals centered on improving sales through attracting and educating customers. Goals to improve the market location were also significant for some respondents. Only three respondents said they did not have any long-term goals.

Table 38. Long-Term Goals of Farmers Markets

What is your long-term goal for your market? Key Themes	Percentage of Markets	
Market stability and growth Goals included making the market self- sustaining financially, paying the manager more, growing the market, and keeping the market going.	53	
Community . Goals included increasing community participation in the market and reaching out to non-profits, schools, local businesses, and city officials. Other goals focused on educating the community to eat locally, shop locally, and increase their knowledge of food and farming. Being a "community hub" and contributing economically were also noted.	42	
Vendors and products . Goals included increasing sales, especially for farmers, expanding the market's vendor base, and improving the product mix and quality.	41	
Customers . The predominant goal was to increase the number of market customers, and to get more of the community to shop at the market.	32	
Market location. The predominant goals were to get a permanent location or larger space for the market.	17	
N = 98 Some respondents described multiple goals.		

The following quotes taken from the open-ended responses to the above question about long-term market goals offer additional insights and details. On the theme of market stability and growth, financial sustainability was mentioned repeatedly. For example, one respondent explained that the goal for their market was to "increase market size to the point where there is a full-time person that runs it with a professionalism that really keeps it going" and another hoped their market would "stay a viable business within the area." One respondent linked market sustainability to policy:

I want to see markets be sustainable on their own. Now the big markets are subsidizing the small ones. I want public policy to truly, truly provide support. Nationwide, it's only a small percentage (of markets) that are self-sustaining. Most rely on grants, funding, volunteer hours. It's a house of cards.

Other stability and growth-related goals focused on larger food security needs with dreams such as to "keep building until we get a supermarket out here."

On the theme of community goals, many respondents expressed a strong commitment to improving life in their community through the market stating that they wanted to "continue serving our neighbors and community with healthy food" or "provide fresh produce to the public and make it more accessible." Others also noted goals to maintain a "relationship with the city and downtown core businesses" and make connections with the schools:

My long-term goal is to build the connections and market partnerships with schools and other community groups ... to partner with many different schools, not just high schools but middle schools and elementary schools to provide or assist in developing interconnections with the farmers market and our vendors.

In terms of vendor-related goals, some respondents stated simply that they wanted "continued success for farmers" or for "sales to farmers to go up." Another respondent wanted to "support farmers anyway that I can" and saw "having space for them as a way to help them economically." Other comments were centered on attracting more farmer vendors with high quality products to their market. Examples of such goals were:

To increase the quality ... keep searching for quality vendors. I want more farm products, cheese, wine. I want it to be real. I want to keep it true and authentic. If there is bread, I want the wheat from WA. I want WA products to be sold and represented at our market.

To keep operating and to encourage farms to participate. Our local farmers are attracted to the Seattle markets where they make more money rather than support their local rural market.

Goals related to attracting more customers recognized that farmers market shoppers currently constitute only a very small fraction of overall food consumers. As one market representative stated, "there are a whole lot—90% or more—of eaters to get to." Respondents had goals for consumer education in order to expand their base of informed and regular shoppers. Some saw the growing awareness of farmers markets as an opportunity:

I want people to see farmers markets as the best possible option for shopping for fresh and local food.

People don't know the difference between green beans, purple beans, wax beans. One woman came up to me and asked for bananas. People need to know what is able to be grown here and what is not. So basically—know food, know environment, maintain numbers and community. Food 101.

Good nutrition, information about farms and farming. Education about what it is. To get food out and get people to understand the benefits of local food products.

My gut feeling is that we've got a strong farmers market movement in the country. There's a high consciousness around it. I just read in Parade (weekly news) about some celebrities—"What do you do on a Saturday morning? Well, the whole family goes down to the farmers market."

When survey participants were asked about the challenges facing their markets, several issues rose to the top, ranging from regulatory barriers to the difficulties of attracting sufficient numbers of shoppers and the desired types of vendors. Over half (54%) of market representatives indicated that they faced regulatory barriers (Table 39). Most (70%) of these respondents described challenges with their county health department and 39% listed regulatory challenges with specific products sold at their market. The lack of commercial kitchens and processing infrastructure were also identified as regulatory barriers (Table 40).

Table 39. Farmers Markets Facing Regulatory Barriers

Are you facing any regulatory barriers (such as health regulations, permits, etc.) related to products sold (or products you would like to sell) at your market?	Number of Markets	Percentage
Yes	46	54
No	35	41
Not applicable	4	5
Total	85	100

Table 40. Regulatory Barriers Described by Farmers Markets

Description of Regulatory Barriers Key Themes	Percentage
Local health department policies, inspection practices and permit fees.	70
Regulations around specific products being sold at farmers markets.	39
Lack of available commercial kitchens or other food processing infrastructure.	11
N = 46 Some respondents described regulatory barriers.	

When asked about challenges more broadly, most market representatives commented on the challenges associated with attracting more shoppers and the right quality and mix of vendors (Table 41). The market location was the third most common challenge described by respondents (Table 41). Other challenges described by managers included challenges with being able to effectively advertise with limited budgets, overall funding constraints, working with the city government, staffing, managing a new market, managing market growth, competition from other markets, market location, and the weather.

Table 41. Challenges Facing Farmers Markets

What has been the most significant challenge for your market? Key Themes	Percentage of Markets
Shoppers . Attracting more market customers and getting them to buy more from vendors	30
Vendors . Recruiting or attracting vendors to the market, especially farmers, and getting the right mix of vendors.	27
Location . Having to move the market and other location challenges such as construction, parking, and finding a permanent site.	21
N = 89 Some respondents described multiple challenges.	

In reviewing the top market goals and challenges provided by survey respondents, several recurrent themes were interrelated. Most notable were the goals and challenges associated with attracting more shoppers and the right kinds of vendors, as well as the related

management goals of strong vendor sales and financial sustainability for the market. Other significant challenges were regulatory and permitting requirements and location or site issues.

To summarize, three-fourths of all markets were formally organized as non-profits or under non-profits, while the rest were organized as private businesses or under government entities. Local sources such as fees from vendors were the most common source of market revenue, with additional support provided by volunteerism, reduced or free rent, and grants. The revenue generated per market varied widely, from under \$1,000 to over \$100,000. While average market revenue was \$48,342, the median was only \$15,255, indicating that many markets were subsisting on extremely low budgets. Revenue generally increased in relationship to market sales, however, markets with similar sales sometimes captured vastly differing amounts of revenue. This was especially evident among markets with lower sales. Staffing and marketing were the largest expenses reported. Over 86% of markets were positive about their market's five-year economic outlook, while 14% were uncertain. Long-term goals and challenges included organizational development, attracting vendors and shoppers, and addressing regulatory and siting issues.

6 Community and Environmental Dynamics

The business model of a farmers market is without an easy analogy. On the one hand they are centered around commerce on behalf of a collection of vendors. This sometimes leads farmers markets to be compared to "shopping malls"; as both farmers markets and shopping malls aggregate independent businesses in one physical location. However, this analogy does not account for market seasonality and the variability of vendors. Likewise, and perhaps more crucially, the shopping mall analogy fails to account for critical dynamics such as the social mission, volunteer commitment, and community and environmental goals of many market organizations.

Our study looked broadly at the nature of the interactions between farmers markets and their surrounding communities. We also wanted to examine the extent to which market organizations had developed specific goals or missions related to community development, community food access, social justice and environmental sustainability.

FARMERS MARKET MISSION

We asked respondents about the primary motivation for starting their farmers market. Thirty-six percent selected "to support farmers" (Table 42). The next most frequently selected motivations were "to improve community access to fresh farm produce" (24%) and "to improve community access to healthy foods" (9%). Taken together, improving community access to fresh and healthy foods constituted a third of the responses.

Table 42. Primary Motivation for Starting Farmers Market

Primary Motivation	Number of Markets	Percentage
To support farmers	32	36
To improve community access to fresh farm produce	22	24
To improve community access to healthy foods	8	9
To create a fun community event	7	8
To promote economic development	5	4
To help local business district	2	2
To support/incubate small businesses	1	1
Other*	14	15
Total	90	100

^{*} The most frequent "other" was a combination of motivations.

SERVING LOW-INCOME SHOPPERS

The importance of serving low-income community members emerged as a strong value of many market organizations. Nearly one-half (48%) of respondents believed "serving low-income community members" was "very important" to their market mission, while only 2% believed this was "not important" (Table 43). Up to 88% of farmers markets developed strategies for serving low-income community members, with common practices such as working with the Federal Farmers Market Nutrition Program (FMNP) to accept checks from the "Women, Infant, and Children" (WIC FMNP) and low-income Senior FMNP programs, arranging transportation, and donating produce (Table 44).

Forty-five percent of markets said they had Electronic Benefit Transfer (EBT) card readers to accept Supplemental Nutrition Assistance Program (SNAP) benefits (formerly food stamps). Of these markets, 81% said that having the EBT card readers had increased their sales by a small amount (Table 45). Of the 46 markets that provided an estimate, an average of just over 4,000 pounds of produce per market was donated to food banks and other assistance programs (Table 46). This data does not account for other food products that may be donated such as bread, dairy and eggs.

Table 43. Importance of Serving Low-Income Community Members

N = 87	Not Important 1	2	3	4	Very Important 5
How important was serving low-income community members to your market mission in 2009?	2%	7%	18%	24%	48%

Table 44. Strategies for Serving Low-Income Community Members

Market Strategy	Percentage
Market vendors participate in WIC FMNP	88
Market vendors participate in Senior FMNP	88
The market or vendors within the market donate produce to a food bank, pantry, soup kitchen or shelter	86
Market actively promotes WIC and/or EBT to service providers and potential customers	78
Market offers EBT card reader for food stamp participants	45
Farmers market is located in or near a low-income neighborhood	32
Market helps arranges transportation to/from the market for seniors and others	19
N ranges from 95 to 98	

Table 45. Impact of Accepting EBT on Farmers Market Sales

	No Increase (%)	Small Increase (%)	Large Increase (%)
How has accepting EBT affected market sales?	6	81	14
N = 36	-		

Table 46. Estimated Pounds of Produce Donated Annually to Food Banks, Soup Kitchens and Shelters by Farmers Markets

	Pounds of Produce
Average per farmers market	4,055
Total from all markets	186,548
N = 46	

The range of annual produce donations per market was from under 100 pounds to over 35,000 pounds. Other strategies used by markets to serve low-income shoppers include cooking and chef demonstrations emphasizing affordability, providing booth space to service organizations, providing discounts for seniors and military, providing market bucks or free tokens to increase purchasing power at the market, cash donations for the food bank, and education around food production and gardening.

PERCEIVED SHOPPER CHARACTERISTICS

Our survey asked respondents to estimate the percentage of shoppers at their markets that fit into different income and racial/ethnic categories. Note that these are only estimates based on the personal observations and perceptions of the survey respondents. While the responses to

our questions suggest certain patterns, we cannot reach definitive conclusions without further empirical research that directly and systematically investigates shopper demographics. Based on the limited information that could be gathered from our survey, it appears that the shoppers at most Washington farmers markets are perceived to be fairly diverse in terms of socioeconomic status and less diverse in terms of their racial/ethnic background (Table 47 and 48).

Table 47. Perceived Economic Mix of Shoppers

Markets with at least 25% of shoppers described economically as:	Number of Markets	Percentage
Low income	30	39
Upper income	28	37
N = 76		

Table 48. Perceived Racial/Ethnic Mix of Shoppers

Markets with <u>at least 25%</u> of shoppers described racially/ethnically as:	Number of Markets	Percentage
White (not Latino/Hispanic)	76	99
Latino/Hispanic	15	19
Asian or Asian American	2	3
Black or African American	0	0
Native American	0	0
N = 77	-	

VOLUNTEERS

Another measure of a farmers market's connection with their community is the degree of volunteer support it receives. Nearly three-fourths (73%) of the respondents reported that their markets had volunteers (Table 49). Among the markets that used volunteers, the average number of volunteer hours donated annually per market was 338 (Table 49).

Table 49. Volunteer Service at Farmers Markets

Volunteers Hours	Hours (annual)	Number of Markets
Average volunteer hours per market	338	56
Total volunteer hours from all farmers markets that responded to survey	18,947	56

COMMUNITY IMPACTS

When asked an open-ended question about the specific ways in which their farmers markets impacted their communities, all survey respondents answered in a positive way.

Table 50. How Farmers Markets Benefit Their Communities

In what ways does your farmers market benefit the community? Key Themes	Percentage of Markets
Farmers markets bring fresh, healthy, local, organic, quality food/produce (that is often otherwise unavailable) into the community.	64
Farmers markets create a community gathering place and enhance a sense of community.	53
Farmers markets support farmers. They provide direct sales to farmers and other vendors who don't have brick and mortar storefronts.	45
N = 99 Some respondents described multiple benefits.	

Other significant themes focused on how farmers markets

- support local or small businesses;
- draw in tourists;
- enable people to buy direct from farmers, connect directly with growers, ask questions, and build trust and transparency, especially around food safety;
- educate people about local foods and agriculture;
- provide space for non-profit groups; and
- serve low-income people by providing affordable food and access to the FMNP or EBT programs.

The excerpts below offer a flavor of the extensive responses provided to the question of how farmers markets impact communities. Although not included in their entirety here, some of the responses were quite lengthy and many of the respondents reported multiple ways their markets benefited community members.

It unites communities. We have entertainment for multi-ethnic groups to draw a very diverse crowd ... We create a very convenient access point for local citizens to get fresh, local food. We try to focus on giving priority to [our] county's farmers. We incubate new farms and small businesses.

It helps maintain small, self-sufficient farmers in the nearby county and region, food stability, and helping people earn living wages for their work. That's number 1. Number 2 would be that we are actively, subtly, and consistently educating urban residents who have been over the years removed from their connection to their food source ... Along with that we provide a delightful, beautiful, and stimulating family-friendly atmosphere and space to gather, meet friends and enjoy other people in the community, known and unknown ... Number 4—we bring anywhere from ... 8 to 1,000 pairs of feet into a community area or business area that would not necessarily be coming there regularly and introduce them to surrounding businesses.

Now we set-up cooking classes on Tuesdays at the high school. People collect food from the market on Sunday, keep it in the refrigerator Monday, then cook on Tuesday. We've had 20 students, and chefs coming in, and overall health and education. It's a real kick to connect with schools. I really, really feel that is our future.

We strive to bring fresh fruits and veggies to the people in the community so they don't have to go outside the community to get them. Also they are local and better for people because they are fresh. It has given us a chance to revitalize our city's identity as a farming community.

Community has really come out to support our market. I've heard from the city council and from people all over town that this has been the best community project that's happened ... in a long, long time. In 2009 we were invited to the city council and I and three other women were recognized; they made us citizens of the year. So it's been extraordinarily well received ... Community groups I didn't know existed came to be a part of it ... We get 2,000 shoppers per day and people stay for quite a while. We have all sorts of activities for all sorts of people groups. Local businesses are supported. Everywhere I go people are saying "When's the market going to open?"

Last year we had over 35 unique vendors and out of them there are 10–12 where that's all they do, so there's the economic impact, which is about half a million dollars. Also we put our producers in direct contact with consumers, which in my opinion is the best technique to insure the ethical nature of the farming practices.

[This] is the 4th oldest market in state, it has continuity. [This] is a more ag-based community so it provides an outlet for established farmers—we have some 300-year old farms that sell—and new farmers. It's the hub of the community every Saturday. It's located on a public green by the post office, so people come downtown.

We do a lot of surveys and we've learned the farmers market shopper base is made of people who want diversity and quality products. They also want to buy directly from a farmer. They also support the local economy—they've made a conscious decision to do this. They love the sense of community at farmers markets. They also care about the safety of the food and have made a conscious choice to come to the farmers market because they trust farmers; there is a level of transparency ... we have worked with our farmers for so many years—I've seen the number increase 5 or 6 fold. Farmers are making maximum profit by selling directly to customers.

We give small farms access to shoppers. We give shoppers access to local food. It's a community gathering place and a tourist activity. It's another reason to shop downtown. The shops downtown enjoy having us.

We are a community gathering place, a free weekly community event, centered around healthy food and making connections.

Well, the customers get local food. Then local people get jobs. We have farmers and crafters. The whole thing is geared toward regular people. There aren't any chains or corporate presence.

As evidenced by these quotes, the farmers market representatives who answered the survey saw their markets as both an integral part of the fabric of their communities and a tool that could be used to make those communities stronger.

ENVIRONMENTAL IMPACTS

Respondents were questioned about their market's environmental practices and impacts. Table 51 illustrates that most market organizations have selected locations that are highly accessible to alternative forms of transportation. Markets did not receive as many high marks for their waste management programs, with just over half the markets implementing recycling and only 19% practicing composting (Table 52). When we asked an open-ended question about the ways in which farmers markets help the environment, many of the responses were quite detailed, indicating that the respondents had given this issue significant prior consideration. The top three themes that emerged were the environmental benefits of reduced transportation distances, incentives for good environmental farming practices, and public education about good environmental practices, including modeling sustainable waste management at the market (Table 53).

Table 51. Environmentally-friendly Means of Getting to Farmers Markets

Means	Number of Markets with Good or Excellent Access	Percentage with Good or Excellent Access
Walking	74	82
Bike	83	92
Public Transportation	56	65
N ranges from 86 to 90		

Table 52. Recycling and Composting at Farmers Markets

	Number of Markets	Percentage
Recycling	48	53
Composting	17	19
N = 90		•

Table 53. Farmers Markets' Impacts on the Environment

In what ways does your farmers market help the environment? Key Themes	Percentage of Markets
Reducing food miles, shopper miles, fuel consumption and pollution	60
Encouraging environmentally sound and organic farming practices among farmers	51
Educating the public and modeling sustainable practices, especially around waste reduction and recycling	40
N = 98 Some respondents described multiple ways their market helped the environment.	

Other significant themes included the role that farmers markets play in providing markets for environmentally minded local farmers and shoppers, consumer education about eating seasonally and locally, reducing the amount of packaging that is used, being located in a site that is within walking distance, protecting farmland, inspiring gardening, and offering environmental non-profits space at the market. The following quotes elaborate on these themes:

We create a lot of environmental awareness, a lot of education and outreach within the market and portable learning sessions which we take out into the community to schools and civic groups about the importance of organic and natural farming so they understand how it relates to clean air, clean soil, clean water. We talk at length about the carbon footprint and about buying local. We encourage local shopping and our location helps reduce the distance that vendors and shoppers need to travel.

Fifty percent or more are sustainable farmers. All are very conscious of what we can do to help the environment and educate young people about maintaining the land, farmland in particular, and the impacts of herbicides and pesticides.

Biggest impact would be our market has implemented a zero waste market. Generated zero garbage. Educated our community about how easy it is to do this. We have recycling and composting available at the market. To be accepted vendors must agree any trash they generate must be compostable or recyclable.

Analysis of respondents' comments shows that community and environmental goals constitute strong components of many markets' organizational missions. Moreover, these goals influence their practical management practices. The commitment of so many markets to serving low-income community members was particularly striking, with 88% of markets participating in federal nutrition assistance programs and 86% making produce donations. The majority of survey respondents could point to a variety of ways that their markets were making significant community and environmental contributions.

Farmers Market Personnel

Farmers market organizations juggle a diverse mix of responsibilities. In addition to the core functions of providing stall space for vendors and actively promoting the market to attract shoppers, most farmers market organizations are also responsible for:

- assessing shopper demand for farmers market vendors;
- envisioning and establishing an ideal vendor mix to draw in shoppers, recruit vendors and guiding vendor policies (application process, rules, etc.);
- determining the market's niche in terms of seasonality, day of the week, and hours;
- securing a location (and permitting) with adequate parking, public safety, and shopper accessibility;
- recruiting and supervising a market manager and volunteer labor;
- understanding and meeting all local, state, and federal regulations related to health and safety, direct sales, and arranging police and fire protection and waste management;
- developing appropriate organizational policies and practices;

- managing the market's finances, raising sufficient revenue, securing insurance, and paying taxes;
- providing public amenities, such as access to bathrooms and seating; and
- creating a festive atmosphere on market day (typically including music and signage) and organizing events to draw in customers (Stephenson 2008, Ostrom and Lyons 2012).

If a farmers market chooses to participate in food assistance programs such as the Farmers Market Nutrition Program or Supplemental Nutrition Assistance Program (food stamps) then the market is required to obtain additional permitting, staffing, accounting, program management, reporting and outreach.

This work is typically accomplished by a combination of paid staff, the market's owner-operators, vendors, board members and volunteers. It is usually the farmers market manager who represents and coordinates everyone at the market. The actual scope of duties, time demands, and job positions vary greatly among market managers. In our survey, we wanted to understand the current norms of these positions and the larger picture of farmers market personnel. The wide diversity of personnel policies among markets, seasonality of markets, and the tendency to subsidize formal paid manager duties with volunteer duties make this a challenging and complex task. In addition, high market manager turnover has been associated with greater risk of farmers market failure (Stephenson 2008).

FARMERS MARKET STAFFING

We asked how many employees a market had based on the four employment categories listed in Table 54 below. The survey did not define "employee" and the implication is that an employee is a paid position. We did not specify whether or not to count contract positions. Also, volunteer positions or owners who function as a manager may or may not have been counted. Given the wide range of farmers market seasons, we did not define "seasonal." For our immediate purposes, "seasonal" is assumed to mean anything less than year-round. Likewise, "full-time" and "part-time" were not defined in the survey and left to interpretation by the respondent. The results show that markets employ relatively few full-time, year-round employees and, instead, rely heavily on part-time and seasonal employees.

Table 54. Total Number of Farmers Market Employees by Status

Employment Status ¹¹	Total Number of Employees
Full-time, year-round	29
Part-time, year-round	31
Full-time, seasonal	10
Part-time, seasonal	79
Total (N = 80)	150

¹¹ If the number of employees for a multi-market organization were reported in the aggregate, then an average was calculated for each market.

7%

Part-time, seasonal 53%

Part-time, year round 19%

Part-time, year-round 21%

Full-time, seasonal

Figure 15. Farmers Market Employees by Type

Table 55. Average Year-Round and Seasonal Employees at Farmers Markets

	Year-Round	Seasonal
	(full-time and	(full-time and
	part-time)	part-time)
Average	0.8	1.1
Median	1.0	0.9
N = 80		

Table 56. All Employees by Farmers Market Size

Market Size (number of vendors on a typical day)	Average	Minimum	Maximum	Number of Markets
Very small (10 or less)	0.8	0.0	3.0	12
Small (11 to 30)	1.4	0.0	6.0	36
Medium (31 to 50)	2.5	0.0	9.0	21
Large (51 to 100)	3.3	1.0	7.0	7
Very large (Over 100)	3.3	1.3	5.0	4

FARMERS MARKET MANAGER COMPENSATION

Over three-quarters (78%) of the farmers markets in our survey had one market manager position filled by one person (Table 57**Error! Reference source not found.**). However, one in five markets (22%) had either more than one manager position or had one position shared by two people, suggesting some flexibility in staffing.

Table 57. Types of Farmers Market Manager Positions

	Number of Markets	Percentage
One manager position (filled by one person)	70	78
One shared manager position (filled by two people)	12	13
More than one manager position	8	9
Total	90	100

Overall 65% of all farmers market manager positions were paid. If analyzed by market size, the percent of paid managers increased with market size (Table 58). Of the unpaid managers, over 90% were at small or very small markets.

If analyzed in relation to the total annual market sales categories, the percent of paid managers increased with market sales (Table 59). There was also a distinct increase in paid managers at markets with sales over \$100,000 (Table 59); over 91% of unpaid managers were at markets with sales of \$100,000 or less.

If analyzed by how the market was incorporated organizationally, distinct patterns emerge again. Non-profit farmers markets were more likely to have paid managers; however, if the market was a project of a non-profit, then managers were less likely to be paid (Table 60). If the market was incorporated as a business, there was an even split between paid and unpaid managers. And, finally, if the market was a project of a government agency, 100% of managers were paid (Table 60).

If analyzed by geographic region, a notably higher percentage of managers in Northwest and Southwest Washington were paid (Table 61). In the North Central and South Central regions, well over half of the managers were unpaid (Table 61).

Table 58. Unpaid and Paid Market Managers by Farmers Market Size

Market Size (number of vendors on a typical day)	Unpaid (percentage)	Paid (percentage)	Number of Markets
Very small (10 or less)	77	23	22
Small (11 to 30)	41	59	54
Medium (31 to 50)	11	89	28
Large (51 to 100)	9	91	11
Very large (Over 100)	0	100	6
Total	35	65	112

Table 59. Unpaid and Paid Market Managers by Farmers Market Sales Category

Market Sales Category	Unpaid (percentage)	Paid (percentage)	Number of Markets
\$5,000 or less	100	0	4
\$5,001 to \$25,000	57	43	14
\$25,001 to \$100,000	39	61	23
\$100,001 to \$250,000	6	94	18
\$250,001 to \$500,000	6	94	17
Over \$500,000	0	100	14
Total	26	74	90

Table 60. Unpaid and Paid Managers by Type of Organization

Organizational Incorporation	Unpaid (percentage)	Paid (percentage)	Number of Markets
Non-profit	24	76	68
Project of a non-profit	60	40	20
Business	53	47	15
Project of a business	50	50	2
Project of government department or agency	0	100	11
Other	100	0	4
Total	35	65	120

Table 61. Unpaid and Paid Market Managers by Region of Washington

Region of Washington	Unpaid (percentage)	Paid (percentage)	Number of Markets
Northwest	18	82	66
Southwest	35	65	17
North Central	64	36	11
South Central	80	20	10
Eastern	56	44	18
Total	35	65	112

The precise amount paid to managers was difficult to ascertain. A complicating factor was that managers (as well as co-managers and assistant managers) were paid by various terms: by hour, by week, by month, by season, or by the year. The most common method (41%) was to pay a manager per hour (Figure 16). The average hourly rate for managers was \$16.00 (Table 62).

Figure 16. Term of Payment for Market Managers

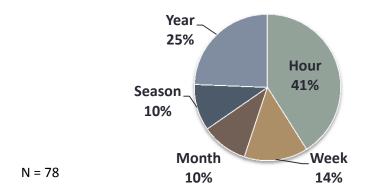


Table 62. Average Wages by Farmers Market Position and Term of Payment

Market Position	Н	our	V	Veek	М	onth	S	eason	-	Year	N
Market Manager	\$	16	\$	104	\$	775	\$	5,171	\$	19,510	64
Co-manager	-				\$	70			\$	1,250	4
Market Manager, assistant	\$	13			\$	500	\$	2,487	\$	2,220	7
Total											78

MARKET MANAGER TURNOVER

Given the demanding roles and responsibilities of farmers market managers in conjunction with the inconsistent compensation patterns, market manager turnover is a serious concern and risk factor for market success (Stephenson 2008). Our survey results show that markets reported having from one to eight managers in a ten year period (1999 to 2009). The overall average for 77 farmers markets was 2.3 managers. There was a dramatic variation in the amount of manager turnover across markets of the same age, with a significant percentage in each age category that had the same manager during the same ten year period (Table 63). In contrast, at the upper end of the spectrum, some of the younger markets have had a new manager every 1-2 years (Table 63).

Table 63. Number of Farmers Market Managers between 1999 and 2009

Age of Farmers Market	Average	Minimum	Maximum	Percentage with 1 manager	Number of Markets
Under 4 years	1.4	1	3	69	26
5 to 9 years	1.9	1	5	47	19
10 to 19 years	3.1	1	7	7	15
20 to 29 years	3.2	1	5	20	5
30 to 39 years	3.6	1	8	25	8
Over 50 years	2	1	3	50	2

MANAGER REFLECTIONS ON FARMERS MARKETS AND THE ROLE OF A MANAGER

In an open-ended question, we asked managers who responded to the survey to reflect on the farmers market manager position, staff, and volunteers. The following are examples of respondents' comments. Being a farmers market manager appears to be a very demanding position associated with a range of challenges from juggling multiple competing demands to low pay to feeling underappreciated by vendors and market organizations.

It is the most stressful and difficult job I have ever had. There are so many organizations, community members, customers, vendors, etc. to maintain and keep happy. It is a very involved process to manage a farmers market.

In need of financial support. I really thought, as the market grew in popularity we would receive financial assistance from our local government.

I believe the amount of work required of market managers is sometimes underestimated and undervalued and as a result the positions are more often than not underpaid which I think accounts for high turnover in some areas.

Market managers need to be valued more by their organizations. Living wages need to be paid. Benefits need to be provided for by the organization.

It's an exciting time to be working in this field.

While market managers were clear about the challenging aspects of this demanding position, it was also obvious that many had a passionate commitment to the larger ideals of farmers markets. They talked about how opportunities such as supporting farmers, creating a community gathering place, working collaboratively, and bringing healthy foods to their communities brought meaning to their work and were a great source of personal reward.

I love our farmers market; the experience and being a part of the growth, what our market offers our customers, the integrity of the vendors, the [city's] support, what our market can do for the local businesses, everything you can think of involving the market makes me think of how lucky I am to be involved and it makes me a better person.

The success of this market is based on the fact that we embraced the many talents of the community and welcomed a larger variety of vendors. We wanted a European styled open air market to meet the many needs and interests of the public.

I've enjoyed the role in the community that this position has created, and the impact the market has in the community.

It is always rewarding to be at the farmers market. People who really enjoy fresh food types as well as offering excellent fruits/veggies to people who cannot normally afford them. This market is extremely friendly, vendors enjoy being friends with each other and the clients. Everyone looks forward to the next Saturday.

Thus the roles played by market managers and, consequently, their experiences are multifaceted and complex, eliciting both positive and negative reflections and comments.

CHARACTERISTICS OF MARKET MANAGERS

Among the farmers markets that participated in the survey, 92% of respondents were "market managers" including current market managers, a past manager, directors of farmers market associations, market staff, or some combination of roles. The remaining respondents were primarily market board members.

Among these market managers, almost three-quarters (73%) were female (Table 64). Ages ranged from 22 to 74 years old, with an average age just over 50 (Table 65). Managers had a wide range of formal education, from high school (2%) to graduate or other professional degrees (11%). Almost half (49%) had at least a two- or four-year college degree (Table 66). On average, respondents had 5.6 years of experience managing farmers markets and 35% had 6 or more years of experience (Table 67).

Table 64. Gender of Farmers Market Managers

Gender	Number	Percentage
Male	22	27
Female	59	73
Total	81	100

Table 65. Age of Farmers Market Managers

Age of Managers	Years
Average	50.6
Youngest	22
Oldest	74
Total	80

Table 66. Formal Education of Farmers Market Managers

Highest level of formal education	Number of Managers	Percentage
High school diploma or equivalent	2	2
Some college, but no degree	21	26
2-year college degree	10	12
4-year college degree	36	44
Some graduate school	3	4
Graduate degree or professional degree	9	11
Total	81	100

Table 67. Farmers Market Manager Experience

Year managing farmers market	Number of Managers	Percentage
Up to 5 years	48	65
6 to 10 years	15	20
11 to 20 years	11	15
Total	74	100

In summary, beyond the fundamentals of providing vendor stalls and promoting the market, market organizations also have myriad responsibilities related to developing market bylaws and policies, staffing, siting, product mix, scheduling operating hours, budgeting, regulations and permitting, holding events, providing public amenities, etc. Our survey results showed that this work was primarily being carried out by a combination of part-time, seasonal, and volunteer labor. Despite the wide extent of farmers market activities and commerce in Washington, our survey only identified 29 full-time market employees in the state. Manager turnover rates varied significantly across markets from very low to very high, indicating a need for further research on the organizational characteristics that lead to higher retention rates. When asked to provide comments on their roles, many market managers expressed a deep commitment to the ideals of improving their communities through farmers markets, yet also acknowledged the challenging nature of the work.

Summary

The 127 farmers markets that participated in our survey constituted the majority of farmers markets in Washington at that time. They appeared to be representative of the rich diversity of geographical locations, ages, sizes, climate zones, and unique community character of the markets found in the state. Because it required such a significant time investment and cooperation from so many market organizations to be successful, a research project of this caliber could not have been possible without the strong leadership and commitment of Washington market managers and their supporting organizations. Largely as a result of the early creation of the Washington State Farmers Market Association (WSFMA) in 1979, many markets in Washington developed an early emphasis on tracking sales data and collaborating with other markets, making for a particularly rich participatory research environment.

Nevertheless, this is the first statewide survey of all Washington State farmers markets that we know of and we hope it contributes to the overall understanding of the diversity of farmers markets, a holistic view of their benefits, the complexity of their challenges, and how to enhance their capacity.

The results of this survey indicate that Washington farmers market organizations have grown rapidly in number and accomplished a great deal over the past decade, yet still have keen ambitions and room for future growth and improvement. Over a third of the markets in the study could be considered well-established, having operated for a decade or more. The rest were relatively new, with almost 40% having started up in the past five years. The average

number of vendors selling at Washington farmers markets on a typical market day was 32; however markets reported a broad range from 3 to 200 vendors. The majority of markets (63%) were small or very small, with less than 30 vendors per market.

Markets reflected the unique character of their community and their region and each had a distinctive vendor mix. Most regions of the state have a rich farming heritage to draw upon and many have a growing base of direct market and immigrant farmers. The vast majority of markets (82%) had immigrant or minority farmer vendors participating in their markets. All the markets in the study combined provided a total of 6,328 vendor opportunities in the year of the study. The statewide mix of market vendors was proportionately 43% farmers, 32% artisans/crafters, 11% value-added processors, 8% prepared food vendors, and 1% resellers. Nearly half the markets allowed some form of reselling, however most had placed significant conditions on this activity.

Nearly all markets gave a preference to products coming from within Washington State, and many expected their farm products to come from an even closer distance, such as from within their county, their island, a nearby county, or a particular region of the state. Depending on management approaches, shopper numbers, and local availability, market managers had varying degrees of success in attracting their desired mix of vendors. Most managers were able to offer a fair amount of product diversity, yet many expressed a desire to obtain a greater supply of berries, fruits, meats, dairy products, specific vegetables, and/or extended seasons for popular items.

Every market is at the same time its own dynamic business and a collection of unique vendor businesses. As such, they contribute to regional economic development in multiple ways. Most obviously, they ideally provide a marketplace that connects vendors with a shopper demographic interested in obtaining distinctive local products and supporting local farms and businesses. Markets in the study reported nearly 10.5 million annual shopper visits (including Pike Place Market). Among the 88 markets in the study that reported sales data, annual total market sales ranged from \$1,000 to \$5,000,000, with an average of \$347,941 per market. All of the markets in the study combined reported a total of \$30.62 million in sales for vendors. More than half of respondents said that their average farmer vendors' sales had increased in recent years despite the economic downturn. Further, 82% of survey respondents reported that their vendors had developed or expanded their business beyond the market within the last three years, demonstrating the key role of markets in business incubation. Besides creating economic opportunities for thousands of vendors, when combined, the farmers markets in the study employed 150 full and part-time workers.

Finally, less tangible community and environmental assets were widely reported on the survey, such as making fresh foods accessible to consumers from a variety of economic backgrounds, creating a focal community gathering point and building a "local culture" around food, farming, and support for independent, locally-owned businesses. For example, 90% of respondents said their markets worked with the federal Farmers Market Nutrition Program to provide shopping

opportunities for low-income community members. Over 93% provided examples of how their markets helped the environment.

Significant challenges to overcome were perceived competition from other markets and supermarkets, regulatory barriers, issues with location, generating sufficient organizational revenues, and attracting the right vendors and customers. When asked about future goals for their markets, most respondents aspired to improve their market organization's long-term stability through increasing community engagement, attracting key vendors, and expanding their shopper base. Some respondents observed that improving their administrative budgets would allow them to improve manager compensation, reduce manager turnover, and enhance overall market management thereby helping ensure the long-term success and sustainability of their markets.

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